#### BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

| PEOPLE OF THE STATE OF ILLINOIS,      | ) |                     |
|---------------------------------------|---|---------------------|
| by KWAME ROAUL, Attorney              | ) |                     |
| General of the State of Illinois,     | ) |                     |
|                                       | ) |                     |
| Complainant,                          | ) |                     |
|                                       | ) |                     |
| v.                                    | ) | PCB No.             |
|                                       | ) | (Enforcement – Air) |
| PPC FLEXIBLE PACKAGING, LLC,          | ) |                     |
| a Delaware limited liability company, | ) |                     |
|                                       | ) |                     |
| Respondent.                           | ĺ |                     |

### **NOTICE OF FILING**

TO: Persons on Attached Service List (VIA ELECTRONIC FILING)

PLEASE TAKE NOTICE that I have today filed with the Office of the Clerk of the Illinois Pollution Control Board by electronic filing the Complaint, a true and correct copy of which is attached hereto and hereby served upon you. You may be required to answer the charges of the Complaint at a hearing before the Board, at a date set by the Board.

<u>Failure to file an answer to this complaint within 60 days may have severe consequences</u>. Failure to answer will mean that all allegations in the Complaint will be taken as if admitted for purposes of this proceeding. If you have any questions about this procedure, you should contact the hearing officer assigned to this proceeding, the clerk's office, or an attorney.

Respectfully submitted,

PEOPLE OF THE STATE OF ILLINOIS, KWAME RAOUL, Attorney General of the State of Illinois

By: /s/ Molly Kordas
Molly Kordas
Assistant Attorney General
Environmental Bureau
Illinois Attorney General's Office
69 W. Washington St., 18th Floor
Chicago, Illinois 60602
(773) 590-7047
Molly.Kordas@ilag.gov

Date: September 6, 2022

Electronic Filing: Received, Clerk's Office 09/06/2022 \*\*PCB 2023-034\*\*

# **Service List**

PPC FLEXIBLE PACKAGING LLC c/o CT Corporation 208 S. LaSalle Street, Suite 814 Chicago, IL 60604

## **CERTIFICATE OF SERVICE**

I, Molly Kordas, an Assistant Attorney General, certify that on the 6th day of September, 2022, I caused to be served the foregoing Notice of Filing and Complaint on the parties named on the attached Service List by certified mail with return receipt.

/s/ Molly Kordas
Molly Kordas
Assistant Attorney General
Environmental Bureau
Illinois Attorney General's Office
69 W. Washington Street, Suite 1800
Chicago, Illinois 60602
(773) 590-7047
Molly.Kordas@ilag.gov

#### BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

| PEOPLE OF THE STATE OF ILLINOIS,      | ) |                     |
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| Complainant,                          | ) |                     |
| V.                                    | ) | PCB No.             |
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| a Delaware limited liability company, | ) |                     |
| Respondent.                           | ) |                     |

## **COMPLAINT**

Complainant, PEOPLE OF THE STATE OF ILLINOIS, by KWAME RAOUL, Attorney General of the State of Illinois ("Complainant"), complains of the Respondent, PPC FLEXIBLE PACKAGING, LLC, a Delaware limited liability company ("Respondent"), as follows:

#### **COUNT I**

# FAILURE TO TIMELY SUBMIT COMPLETE AND ACCURATE ANNUAL EMISSIONS REPORT

- 1. This Complaint is brought on behalf of the People of the State of Illinois by Kwame Raoul, Attorney General of the State of Illinois, on his own motion and at the request of the Illinois Environmental Protection Agency ("Illinois EPA"), against Respondent, pursuant to Section 31 of the Illinois Environmental Protection Act ("Act"), 415 ILCS 5/31 (2020).
- 2. The Illinois EPA is an administrative agency of the State of Illinois created pursuant to Section 4 of the Act, 415 ILCS 5/4 (2020), and is charged, *inter alia*, with the duty of enforcing the Act.
- 3. At all times relevant to this Complaint, Respondent has been and is a Delaware limited liability company authorized to transact business in the State of Illinois.

- 4. From 2005, or on a date better known to Respondent, through the date of filing of this Complaint, Respondent has owned and operated a flexographic printing facility located at 1111 Busch Parkway, Buffalo Grove, Lake County, Illinois ("Facility").
- 5. At all times relevant to this Complaint, Respondent operated and continues to operate three (3) flexographic printing lines with dryers controlled by a natural gas-fired regenerative thermal oxidizer ("RTO") at the Facility. The three flexographic printing lines and the RTO are each capable of emitting carbon monoxide, nitrogen oxides, particulate matter, sulfur dioxide, and volatile organic material into the environment.
  - 6. Section 9(a) of the Act, 415 ILCS 5/9(a) (2020), provides as follows:

    No person shall:
    - (a) Cause or threaten or allow the discharge or emission of any contaminant into the environment in any State so as to cause or tend to cause air pollution in Illinois, either alone or in combination with contaminants from other sources, or so as to violate regulations or standards adopted by the Board under this Act.
- 7. Section 3.315 of the Act, 415 ILCS 5/3.315 (2020), provides the following definition:
  - "Person" is any individual, partnership, co-partnership, firm, company, limited liability company, corporation, association, joint stock company, trust, estate, political subdivision, state agency, or any other legal entity, or their legal representative, agent or assigns.
- 8. Respondent, a Delaware limited liability company, is a "person" as that term is defined in Section 3.315 the Act, 415 ILCS 5/3.315 (2020).
- 9. Section 3.165 of the Act, 415 ILCS 5/3.165 (2020), provides the following definition:
  - "Contaminant" is any solid, liquid, or gaseous matter, any odor, or any form of energy, from whatever source.

- 10. Carbon monoxide, nitrogen oxides, particulate matter, sulfur dioxide, and volatile organic material are each a "contaminant" as that term is defined by Section 3.165 of the Act, 415 ILCS 5/3.165 (2020).
- 11. Section 201.302(a) of the Illinois Pollution Control Board ("Board") Air Pollution Regulations, 35 Ill. Adm. Code 201.302(a), provides as follows:

The owner or operator of any emission unit or air pollution control equipment meeting the applicability criteria contained in 35 Ill. Adm. Code 254.102 shall submit to the Agency as a minimum, annual reports detailing the nature, specific emission units and total annual quantities of all specified air contaminant emissions; provided, however, that the Agency may require more frequent reports when necessary to accomplish the purposes of the Act and this Chapter.

- 12. Section 254.102(a)(2) of the Illinois EPA Air Pollution Regulations, 35 Ill. Adm. Code 254.102(a)(2), provides as follows:
  - a) Subpart B of this Part applies to:

\* \* \*

- 2) Owners or operators of any source required to have an operating permit in accordance with Section 39.5 of the Environmental Protection Act [415 ILCS 5/39.5].
- 13. At all times relevant to this Complaint, the Facility has had the potential to emit more than 50 tons per year of volatile organic material. Accordingly, the Facility is a source required to have an operating permit in accordance with Section 39.5 of the Environmental Protection Act, and therefore meets the applicability criteria contained in Section 254.102(a)(2) of the Illinois EPA Air Pollution Regulations, 35 Ill. Adm. Code 254.102(a)(2).
- 14. On June 16, 2022, the Illinois EPA issued to Respondent Federally Enforceable State Operating Permit No. 12070038.
- 15. Section 254.132(a) of the Illinois EPA Air Pollution Regulations, 35 Ill. Adm. Code 254.132(a), provides as follows:

Failure to file a complete Annual Emissions Report by the applicable deadlines prescribed in Section 254.137(a) of this Subpart shall be a violation of this Part and 35 Ill. Adm. Code 201.302(a).

16. Section 254.137(a) of the Illinois EPA Air Pollution Regulations, 35 Ill. Adm. Code 254.137(a), provides as follows:

All Annual Emissions Reports are due by May 1 of the year following the calendar year in which the emissions took place.

17. Section 211.4370 of the Board Air Pollution Regulations, 35 Ill. Adm. Code 211.4370, provides the following definition:

"Owner or operator" means any person who owns, operates, leases, controls, or supervises a source, an emission unit or air pollution control equipment."

- 18. Respondent is an "owner or operator" as that term is defined by Section 211.4370 of the Board Air Pollution Regulations, 35 Ill. Adm. Code 211.4370.
- 19. Section 211.1950 of the Board Air Pollution Regulations, 35 Ill. Adm. Code 211.1950, provides the following definition:

"Emission unit" means any part or activity at a stationary source that emits or has the potential to emit any air pollutant.

20. Section 211.6370 of the Board Air Pollution Regulations, 35 Ill. Adm. Code 211.6370, provides the following definition:

"Stationary source" means any building, structure, facility or installation that emits or may emit any air pollutant.

21. Section 211.370 of the Board Air Pollution Regulations, 35 Ill. Adm. Code 211.370, provides the following definition:

"Air pollutant" means an air pollution agent or combination of such agents, including any physical, chemical, biological, radioactive (including source material, special nuclear material, and byproduct material) substance or matter which is emitted into or otherwise enters the atmosphere. Such term includes any precursors to the formation of any air pollutant, to the extent that the relevant statute

- or rule has identified such precursor or precursors for particular purpose for which the term "air pollutant" is used.
- 22. The Facility is a "stationary source" which operates three (3) flexographic printing lines controlled by a catalytic oxidizer, that are each an "emission unit" capable of emitting nitrogen oxides, volatile organic material, particulate matter, and carbon monoxide, each of which is an "air pollutant" as those terms are defined in Sections 211.6370, 211.1950, and 211.370, respectively, of the Board Air Pollution Regulations, 35 Ill. Adm. Code 211.6370, 211.1950, and 211.370.
- 23. From 2005, or on a date better known to Respondent, and continuing to the date of the filing of this Complaint, Respondent, as the owner or operator of emission units, was required pursuant to Section 201.302(a) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 201.302(a), and Sections 254.132(a) and 254.137(a) of the Illinois EPA Air Pollution Regulations, 35 Ill. Adm. Code 254.132(a) and 254.137(a), to submit Annual Emissions Reports ("AERs") to the Illinois EPA each year by May 1 for the preceding calendar year.
  - 24. Respondent has not submitted to the Illinois EPA its AER for calendar year 2020.
- 25. By failing to timely submit a complete and accurate AER for calendar year 2020, Respondent violated Section 201.302(a) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 201.302(a). Respondent thereby violated Section 9(a) of the Act, 415 ILCS 5/9(a) (2020).

WHEREFORE, Complainant, PEOPLE OF THE STATE OF ILLINOIS, respectfully requests that the Board enter an Order against Respondent, PPC FLEXIBLE PACKAGING, LLC, a Delaware limited liability company, with respect to Count I:

1. Authorizing a hearing in this matter at which time Respondent will be required to answer the allegations herein;

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2. Finding that Respondent has violated Section 9(a) of the Act, 415 ILCS 5/9(a)

(2020), and Section 201.302(a) of the Board Air Pollution Regulations, 35 Ill. Adm. Code

201.302(a);

3. Ordering Respondent to cease and desist from any future violations of Section 9(a)

of the Act, 415 ILCS 5/9(a) (2020), and Section 201.302(a) of the Board Air Pollution Regulations,

35 Ill. Adm. Code 201.302(a);

4. Requiring Respondent to submit to the Illinois EPA a complete and accurate AER

for calendar year 2020 pursuant to Section 201.302(a) of the Board Air Pollution Regulations, 35

Ill. Adm. Code 201.302(a);

5. Assessing against Respondent a civil penalty of Fifty Thousand Dollars

(\$50,000.00) for each violation of the Act and pertinent regulations, and an additional civil penalty

of Ten Thousand Dollars (\$10,000.00) for each day of violation;

6. Taxing all costs in this action, including, but not limited to, attorney, expert witness

and consultant fees against Respondent; and

7. Granting other such relief as the Board deems appropriate and just.

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6

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Respectfully submitted,

PEOPLE OF THE STATE OF ILLINOIS by KWAME RAOUL, Attorney General of the State of Illinois

MATTHEW J. DUNN, Chief Environmental Enforcement/Asbestos Litigation Division

BY: /s/ Stephen J. Sylvester
STEPHEN J. SYLVESTER, Chief
Environmental Bureau
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